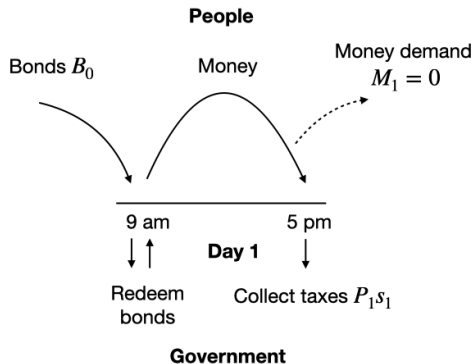


*“A prince, who should enact that a certain proportion of his taxes be paid in a paper money of a certain kind, might thereby give a certain value to this paper money.” (Adam Smith, Wealth of Nations).*

Also “Fiscal Histories,” “Expectations and the Neutrality of Interest Rates,” “The Fiscal Theory of Inflation,” “Inflation Past, Present and Future,” all at [johnhcochrane.com](http://johnhcochrane.com). Goal: Make FTPL *useful*. Supplant (fix) new-Keynesian model as monetary economics workhorse.

# One Period Fiscal Theory



- ▶ AM: Redeem  $B_0$  for  $M$ .
- ▶ PM: Pay net taxes  $P_1 s_1$ .

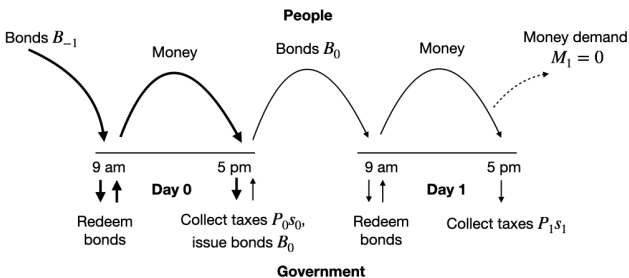
$$B_0 = P_1 s_1 (+ M_1)$$

- ▶ Equilibrium: Money has no value to consumer ex post  $M_1 = 0$ .

$$\frac{B_0}{P_1} = s_1$$

- ▶ We determine the price level. Flexible prices, no money demand, gold, Phillips curve, frictions. Can add frictions, but not necessary.
- ▶ May feel like “aggregate demand” or  $MV = PY$ .
- ▶ A “backing” theory of money.

## Two-period fiscal theory and fiscal policy



$$\frac{B_0}{P_1} = s_1$$

$$B_{-1} = P_0 s_0 + Q_0 B_0$$

$$Q_0 = \frac{1}{1 + i_0} = \beta E_0 \left( \frac{P_0}{P_1} \right)$$

$$\frac{B_{-1}}{P_0} = s_0 + \beta E_0 \left( \frac{1}{P_1} \right) B_0$$

$$\boxed{\frac{B_{-1}}{P_0} = s_0 + \beta E_0(s_1)}$$

- ▶ *Present value of surpluses* matters for today's inflation, not just  $s_0$ .
- ▶ “Normal fiscal policy.” Borrow  $s_0 < 0$ , raise  $B_0$ , repay  $s_1 > 0$ , no inflation. → “s shaped” surplus MA. Debt, deficit vary, no inflation.
- ▶ No necessary strong correlation of debt, deficits, inflation.
- ▶ Expectations matter, inflation seems to come from nowhere.
- ▶ Discount rates matter (a lot).
- ▶ “Money as stock.” (Really bonds.)

## A complete model

$$\max E u(c_0) + \beta u(c_1) \text{ s.t.}$$

$$M_{t-1} + B_{t-1} + P_t y = P_t c_t + P_t s_t + M_t + Q_t B_t; \quad t = 0, 1$$

$$B_t / P_t > 0; M_t / P_t > 0 \text{ (esp. } t = 1; \rightarrow \text{ transversality)}$$

Govt B.C.

$$M_{t-1} + B_{t-1} = P_t s_t + M_t + Q_t B_t; \quad t = 0, 1.$$

Markets clear

$$c_0 = y; c_1 = y$$

FOC + clearing:

$$Q_0 = \frac{1}{1 + i_0} = \beta E_0 \left( \frac{P_0}{P_1} \right)$$

$$B_1 = M_1 = 0; M_0 = 0$$

FOC + clearing + B.C.

$$B_{-1} / P_0 = s_0 + \beta E_0(s_1)$$

$$B_0 / P_1 = s_1$$

## Monetary policy – $B_0$ ? $i$ target?

$$\text{Time 1 : } \frac{B_0}{P_1} = s_1.$$

$$\text{Time 0 : } \frac{B_{-1}}{P_0} = s_0 + \frac{1}{1+i_0} \frac{B_0}{P_0} = s_0 + \beta E_0 \left( \frac{P_0}{P_1} \right) \frac{B_0}{P_0} = s_0 + \beta E_0(s_1)$$

- ▶ More  $B_0$  with no change in  $s_0$ ,  $s_1$ ? Raise  $P_1$ ,  $i_0$ . No change in  $P_0$ . Share split, currency reform. (Vs.  $B_0$  with  $s_1$ , equity issue.)
- ▶ Interest rate target  $i_0$ ? (Holding  $\{s_t\}$  fixed). *Monetary policy can set a nominal interest rate target, by selling government debt at a fixed rate with no  $\Delta s$ .*
- ▶ *Interest rate target (Fed) sets expected inflation.  $i_t = E_t \pi_{t+1}$ .*
- ▶ *Fiscal policy sets unexpected inflation.*

$$\frac{B_0}{P_0} (E_1 - E_0) \left( \frac{P_0}{P_1} \right) = (E_1 - E_0) s_1.$$

- ▶ Inflation is stable and determinate under an interest rate target, even a peg! (Contra Friedman 1968, ISLM, Sargent Wallace 1975).
- ▶ “Fiscal theory of monetary policy.”

# To FTMP

Intertemporal

$$\frac{B_t}{P_{t+1}} = E_{t+1} \sum_{j=0}^{\infty} \beta^j s_{t+1+j}$$

Linearized model for data, FTMP.

$$\frac{1}{1+i_t} = \beta E_t \left( \frac{P_t}{P_{t+1}} \right)$$

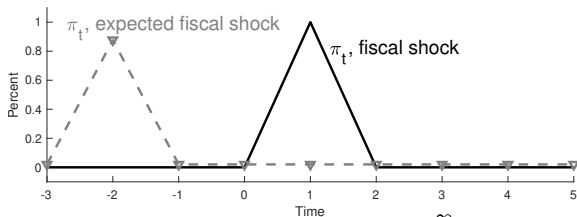
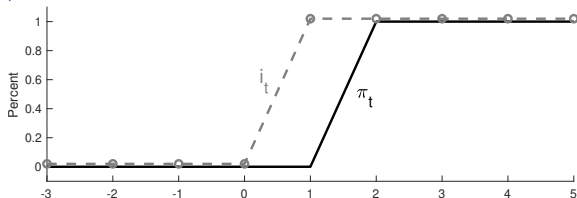
$$i_t \approx E_t \pi_{t+1}$$

$$\frac{B_t}{P_t} (E_{t+1} - E_t) \left( \frac{P_t}{P_{t+1}} \right) = (E_{t+1} - E_t) \sum_{j=0}^{\infty} \beta^j s_{t+1+j}.$$

$$\Delta E_{t+1} \pi_{t+1} \approx -\Delta E_{t+1} \sum_{j=0}^{\infty} \rho^j \tilde{s}_{t+1+j}; \quad \tilde{s}_t \equiv \frac{s_t}{B/P}$$

Interest rate sets expected inflation, fiscal sets unexpected inflation.  
A complete theory of inflation under interest rate targets.

## Frictionless, neutral benchmark



$$i_t = E_t \pi_{t+1}; \quad \Delta E_{t+1} \pi_{t+1} = -\Delta E_{t+1} \sum_{j=0}^{\infty} \rho^j s_{t+1+j}$$

- ▶ Monetary shocks ( $i$ , no  $s$ ): Fisherian. *Neutral*.  $i_t$  raises  $\pi_{t+1}$ .
- ▶ Fiscal shocks ( $s$ , no  $i$ ): one period inflation (price jump). Mix?
- ▶ → Long-term debt, sticky prices, discount rates, policy rules.

## Ingredients: Long term debt and discount rates

Was:

$$\Delta E_{t+1} \pi_{t+1} = - \sum_{j=0}^{\infty} \rho^j \Delta E_{t+1} \tilde{s}_{t+1+j}.$$

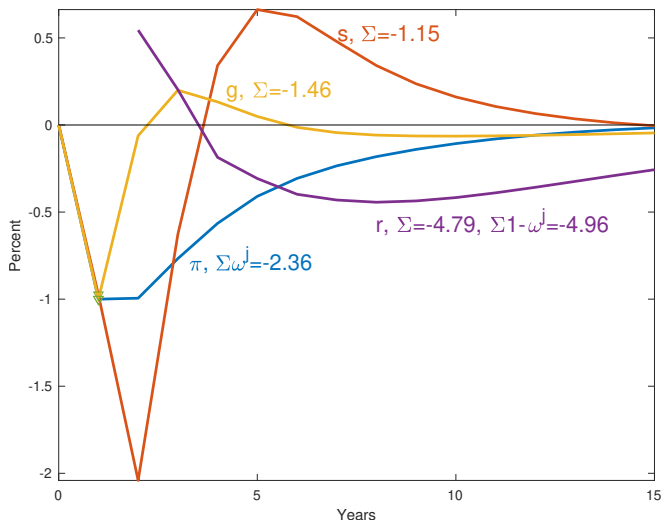
Add long term debt, discount rates. Generalizes to Algebra

$$\sum_{j=0}^{\infty} \omega^j \Delta E_{t+1} \pi_{t+1+j} = - \sum_{j=0}^{\infty} \rho^j \Delta E_{t+1} \tilde{s}_{t+1+j} + \sum_{j=1}^{\infty} (\rho^j - \omega^j) \Delta E_{t+1} r_{t+1+j}.$$

- ▶ Higher *discount rate* lowers PV, causes inflation. (= Interest cost)
- ▶ Fiscal shock  $\rightarrow$  *persistent* inflation not 1-time jump.
- ▶  $i_t = E_t \pi_{t+1}$  monetary policy can smooth fiscal shocks.
- ▶ Higher  $\pi_{t+j} \rightarrow$  less  $\pi_{t+1}$ . Unpleasant arithmetic. A persistent higher  $i \rightarrow$  lowers  $\pi$ !
- ▶ Lower  $\sum \omega^j \pi_{t+j}$  needs RHS. Words: 1) Windfall to bondholders 2) interest costs on the debt 3) overcome lost seigniorage. 1 & 2 far outweigh 3, large now.
- ▶ Short debt view still applies to the long run.



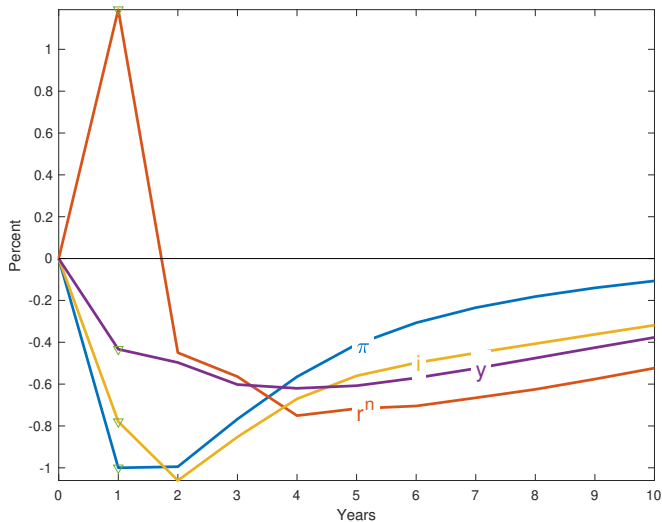
## Aggregate demand shock – 2008?



$$\sum_{j=0}^{\infty} \omega^j \Delta E_1 \pi_{1+j} = - \sum_{j=0}^{\infty} \Delta E_1 \tilde{s}_{1+j} - \sum_{j=0}^{\infty} \Delta E_1 g_{1+j} + \sum_{j=1}^{\infty} (1 - \omega^j) \Delta E_1 (r_{1+j}^n - \pi_{1+j})$$

Disinflation in recession comes from discount rates!

## Aggregate demand shock – details



► Looks like a recession

## Sticky-price FTMP model

- ▶ Add: Sticky prices, long-term debt, policy rules

$$x_t = E_t x_{t+1} - \sigma(i_t - E_t \pi_{t+1})$$

$$\pi_t = \beta E_t \pi_{t+1} + \kappa x_t$$

$$i_t = \theta_{i\pi} \pi_t + \theta_{ix} x_t + u_{i,t}$$

$$\rho v_{t+1} = v_t + r_{t+1}^n - \pi_{t+1} - \tilde{s}_{t+1}$$

$$E_t r_{t+1}^n = i_t$$

$$r_{t+1}^n = \omega q_{t+1} - q_t$$

- ▶ Explanation:

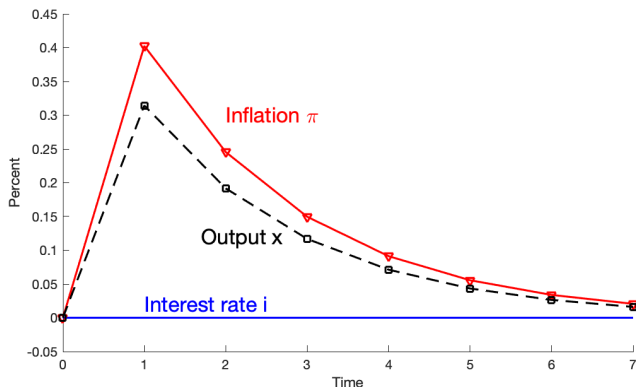
$$v_t = \sum_{j=1}^{\infty} \rho^{j-1} (\tilde{s}_{t+j} - r_{t+j}^n - \pi_{t+j})$$

$$q_t = \sum_{j=1}^{\infty} \omega^j r_{t+j}^n$$

$\Delta E_{t+1}(\cdot)$  gives inflation identity.

- ▶ Easy to adapt any NK model to FTPL!

## Fiscal shock with sticky prices



Response to a deficit shock equal to 1% of outstanding debt; no  $i$  change.

- ▶ Persistent inflation. Much debt devaluation from low real rates.
- ▶ Inflation eventually goes away.

## Continuous Time

$$E_t dx_t = \sigma(i_t - \pi_t) dt$$

$$E_t d\pi_t = (\rho\pi_t - \kappa x_t) dt$$

$$dp_t = \pi_t dt$$

$$dv_t = (rv_t + i_t - \pi_t - \tilde{s}_t) dt + (dq_t - E_t dq_t)$$

$$E_t dq_t = [(r + \omega) q_t + i_t] dt$$

$$d\tilde{s}_t = -\eta_s \tilde{s}_t + d\varepsilon_{s,t}$$

$$di_t = -\eta_i i_t + d\varepsilon_{i,t}$$

Inflation may jump/diffuse. Price level may not. FTPL?

Note discrete time equivalent:

$$x_t = E_t x_{t+1} - \sigma(i_t - E_t \pi_{t+1})$$

$$\pi_t = \beta E_t \pi_{t+1} + \kappa x_t$$

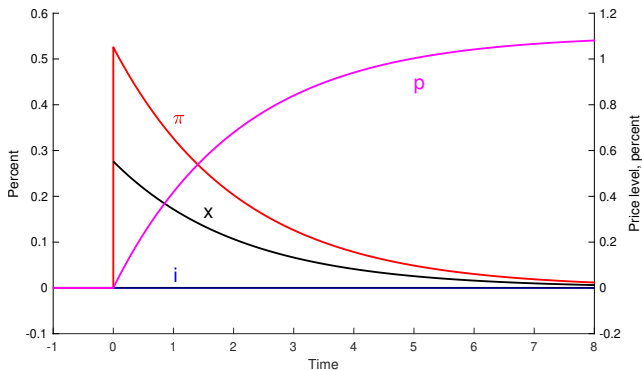
$$\rho v_{t+1} = v_t + (\omega q_{t+1} - q_t) - \pi_{t+1} - \tilde{s}_{t+1}$$

$$E_t r_{t+1}^n = E_t (\omega q_{t+1} - q_t) = i_t$$

$$\tilde{s}_t = \eta_s \tilde{s}_{t-1} + \varepsilon_{s,t}$$

$$i_t = \eta_i i_{t-1} + \varepsilon_{i,t}$$

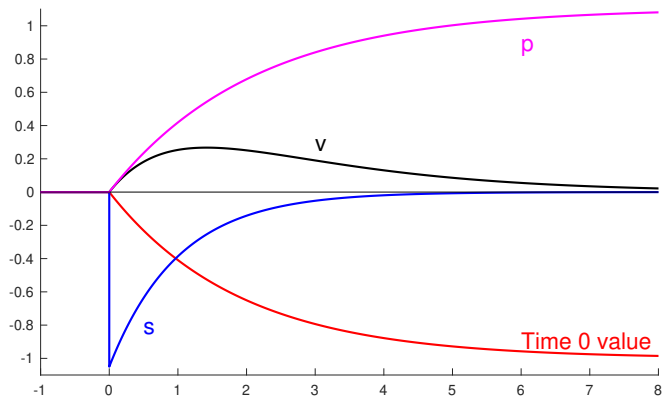
## Fiscal shock in continuous time



Response to a deficit shock equal to 1% of outstanding debt; no  $i$  change.

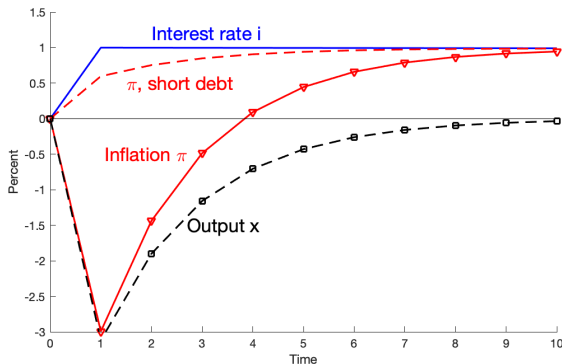
- ▶ No  $P$  jump! No devaluation of outstanding short debt. All devaluation from low real rates. Fiscal theory of *inflation*.

## Fiscal shock in continuous time



- ▶ Initial bondholders lose 1.

# Monetary shock with sticky prices

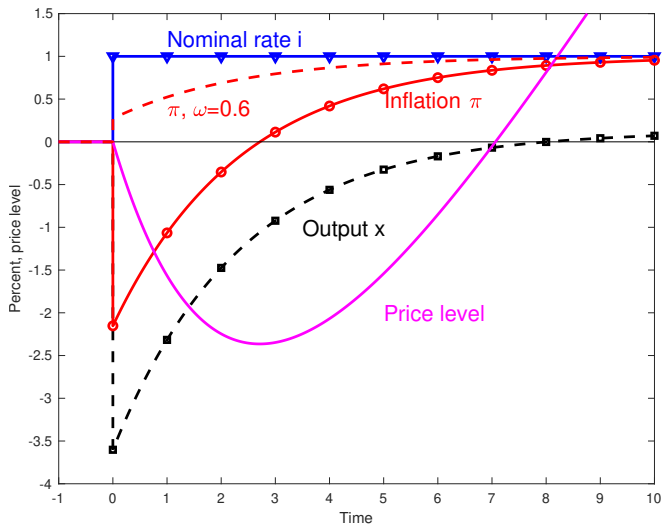


Response to a monetary policy shock with no change in  $s$ ; no policy rule.

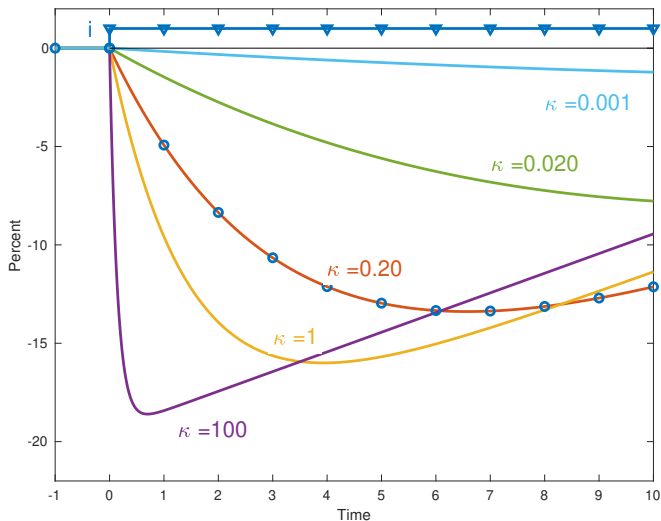
- ▶ Sticky prices just smooth Fisherian response. Negative short run?
- ▶ Long-term debt can produce a negative response. Better model?
- ▶ Smooths, not eliminate a fiscal shock. Unpleasant arithmetic.
- ▶ Long-run neutrality. Monetary policy controls long-run  $E(P)$ .



# Monetary shock in continuous time

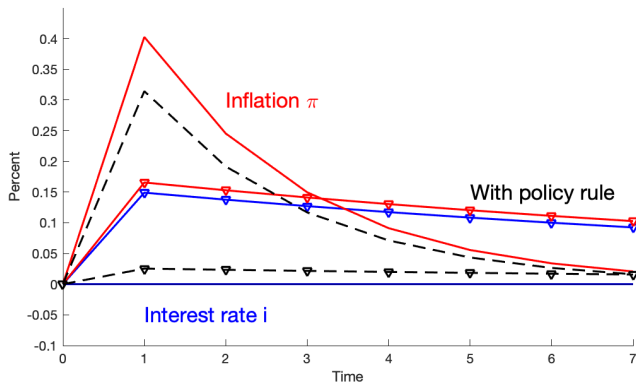


## Price level response in continuous time



- ▶ Smoothly approaches downward price level jump

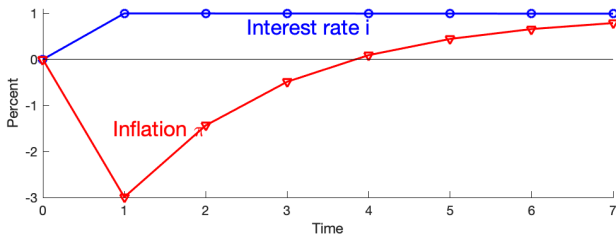
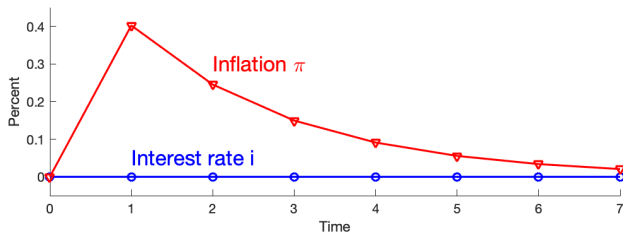
## Response to fiscal shock with monetary policy rule



Response to a 1% deficit shock, with a monetary policy rule.  $i_t = 0.9\pi_t$ .

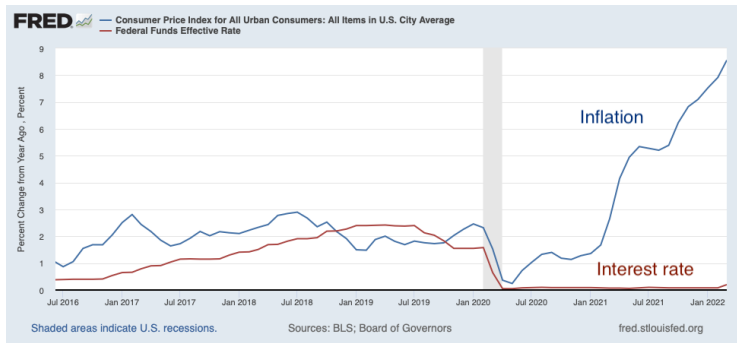
- ▶ M policy smooths fiscal shock. (Wanted or unwanted!) Exploits unpleasant arithmetic. Taylor rule reduces volatility, not determinacy/stability. Does not eliminate inflation.

## Summary. Sticky prices and long term debt



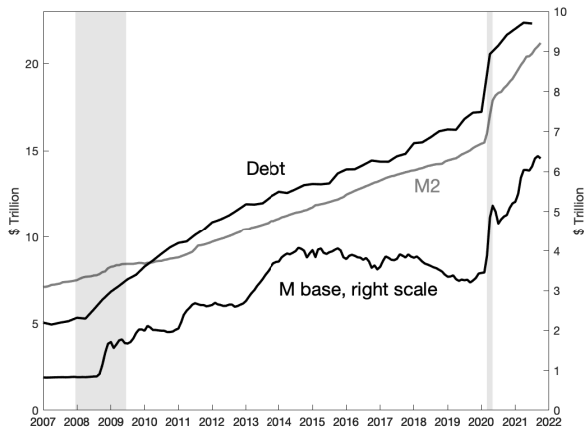
Response to other (IS, PC) shocks? Responses in more realistic models?  
Urgent: A better model of short-run negative effect!

# Current events: inflation



- ▶ Where did inflation come from? (Fiscal shock.)
- ▶ The Fed is very slow to react. Still thinks inflation will go away with no period of interest rate  $\gg$  inflation. (Fed follows FTPL!)
- ▶ Many economists think we need  $i \gg \pi$ , e.g. 10% or more to keep inflation from spiraling away.

## Current events: fiscal shock!

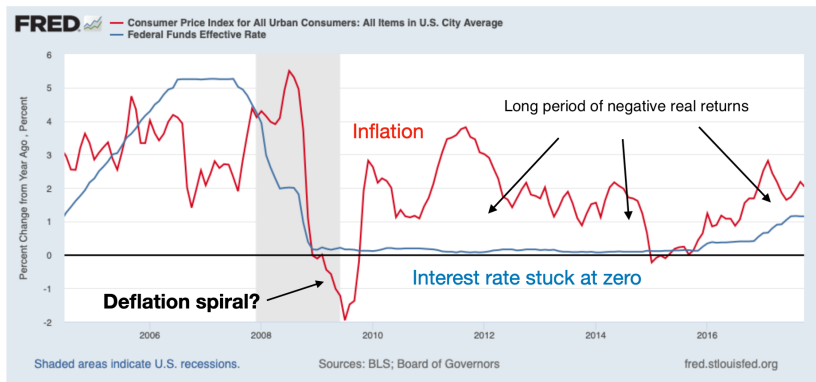


- ▶ 30% of GDP/debt helicopter drop!

Quantity	Q4/12 2019	Q3/9 2021	Difference
A. Debt held by the public	\$17,187	\$22,304	\$5,117
B. Monetary base (H.6)	\$3,427	\$6,389	\$2,962
C. Fed hold Treasurys (H 4.1)	\$2,329	\$5,431	\$3,102
A+B-C	\$18,285	\$23,262	\$4,977
M2	\$15,325	\$20,994	\$5,669

- ▶ A huge fiscal helicopter drop. Print money, send people checks.
- ▶  $\Delta E_{t+1} \pi_{t+1} \approx -\Delta E_{t+1} \sum_{j=0}^{\infty} \rho^j \tilde{s}_{t+1+j}$ .
- ▶ Negative  $s_t$ , big  $B_t$ , no future  $s$ , people don't think it will be repaid.
- ▶ Why this time? Statements? Lower rates? Heterogeneity? Cash is "not repaid?"
- ▶ Money or fiscal?
- ▶ ISLM (Summers) flow vs. FTPL stock, present value?

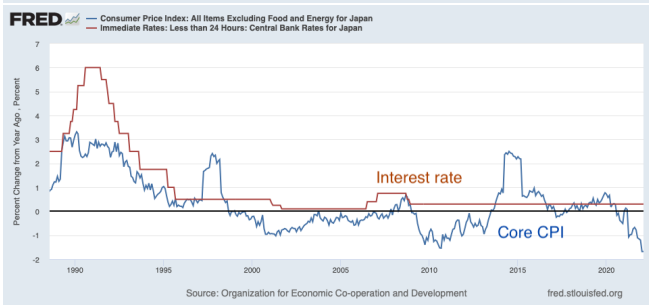
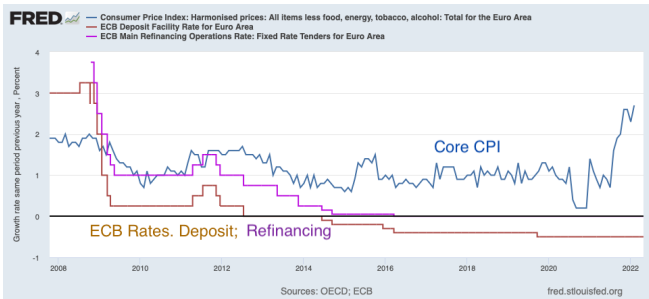
# The missing deflation spiral and long quiet zero bound



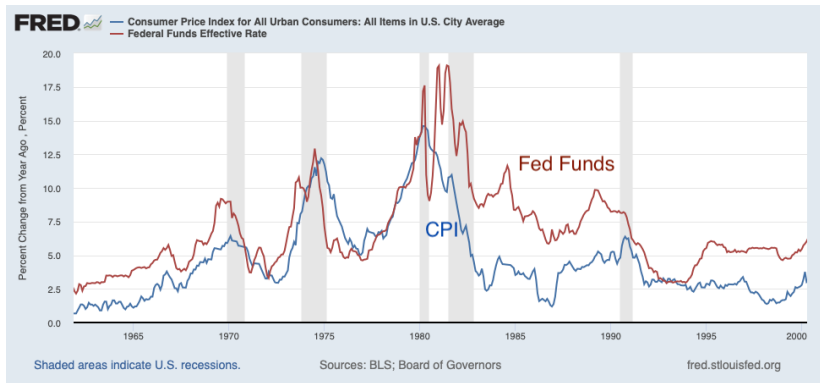
- ▶ Classic view: ZLB=deflation spiral.  $i$  peg is unstable.
- ▶ NK view:  $i$  peg gives indeterminate sunspot volatility.
- ▶ FTPL  $B/P = EPV(s)$ . 1) Congress will not respond to deflation. (“Active” is reasonable.) 2)  $i = E\pi$  is stable and determinate at zlb. 3) Now is the reverse (without more fiscal shocks).



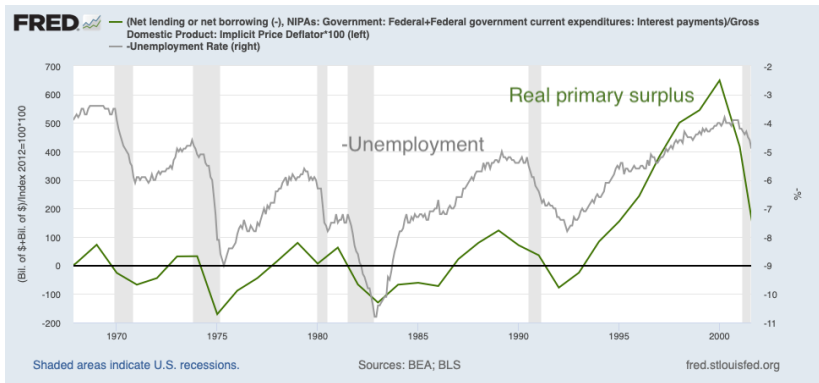
# ZLB in Europe and Japan—27 years!



# The 1970s and 1980s



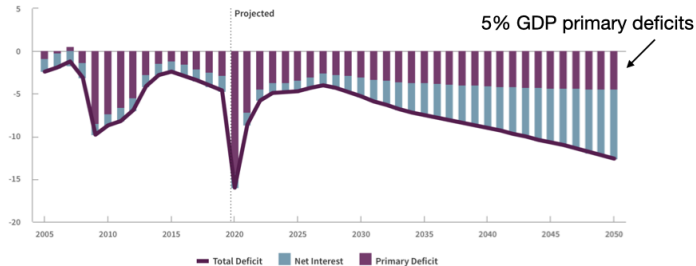
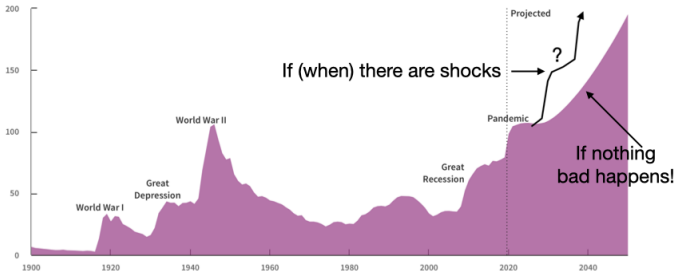
# The 1970s and 1980s



# The fiscal challenge

Federal Debt Held by the Public, 1900 to 2050

Percentage of Gross Domestic Product



# FTPL Book and Project Overview

$$\frac{B_{t-1}}{P_t} = E_t \sum_{j=0}^{\infty} \beta^j s_{t+j}$$

- ▶ Real value of nominal debt = EPV of primary surpluses.
- ▶ Determines the price level  $P_t$ , even in an economy with no frictions.
- ▶ Understand how it works.
- ▶ Generalize: long-term debt, money, liquidity, default, discount rates, sticky prices, indexed & foreign currency debt, etc. ...
- ▶ Integrate with monetary policy, interest rate target, policy rules.
- ▶ *Make it useful*. Understand data (discount rates). Understand episodes (ZLB, 2022 inflation). Understand institutions (gold standard). Merge with new-Keynesian models. Realistic impulse-response functions. Fiscal-monetary interactions. Simple stories: interest costs; bondholder windfall.
- ▶ Rethink classic monetary doctrines and institutions. Control M vs. B?  $i$  target unstable/indeterminate?
- ▶ Theoretical controversies. Active and passive, observational equivalence, contrast with new-Keynesian, monetarist models.
- ▶ Empirical procedures: Testing for active/passive or discounting surplus forecasts is pointless.

Part II: Paths and pitfalls. How to do and how not to do FTPL research.

1. Institutions.
2. Empirical procedures; Surplus processes.
3. New-Keynesian models; active and passive.
4. Observational equivalence—a feature not a bug .
5. Old-Keynesian models.
6. Neutrality, the only theory we have, and the great unanswered question.
7. Research paths.
8. (Monetarism and observational equivalence.)
9. (Using FTPL to solve ZLB puzzles.)

# Institutions

$$\frac{B_{t-1}}{P_t} = E_t \sum_{j=0}^{\infty} \beta^j s_{t+j}$$

- ▶ Central problem. What's  $E_t \sum_{j=0}^{\infty} \beta^j s_{t+j}$ ? Precommitments, institutions. (Pledge  $s$  so you can borrow without inflation?)
- ▶ Indexed or foreign-currency debt.
- ▶ Pegs and gold standard.
- ▶ Corporate finance of government debt. Domestic/foreign or indexed?
- ▶ Long vs. short maturity; target vs. peg. Precommitments and runs.
- ▶ Default – ex post, and expected.
- ▶ Independent central banks, central bank vs. treasury.
- ▶ Inflation targets
- ▶ Fiscal rules  $s(P)$ ?
- ▶  $i_t = r_t + E_t \pi_{t+1}$ . Target the spread? Fix the price of *indexed* debt?



## Empirical procedures; surplus process



$$\frac{B_{t-1}}{P_t} = E_t \sum_{j=0}^{\infty} \frac{\Lambda_{t+j}}{\Lambda_t} s_{t+j}$$

Forecast (or VAR)  $\{s_t\}$ , make a discount factor model, compute  $B/P$ , compare to data, “puzzle?”

- ▶ This is a *terrible* idea; it took asset pricing 30 years to figure out why, don't repeat errors.
- ▶ Absent arbitrage there exists a  $\Lambda_{t,t+j}, \dots$   $1 = E(R_{t+1}^{-1} R_{t+1})$ .
- ▶ Surplus process

$$\frac{B_{t-1}}{P_t} = s_t + \frac{B_t}{P_t} = s_t + \beta s_{t+1} + \beta^2 s_{t+2}$$

$$\frac{B_t}{P_t} = \beta s_{t+1} + \beta^2 s_{t+2} + \dots$$

Governments want lower  $s_t$  with higher debt  $B_t/P_t$ , no inflation, hence higher  $s_{t+j}$ . “s-shaped” process.

- ▶ AR(1) is *terrible*: Lower  $s_t$  with lower  $s_{t+j}$  means *lower*  $B_t/P_t$ , lots of inflation with every deficit. Horribly counterfactual!

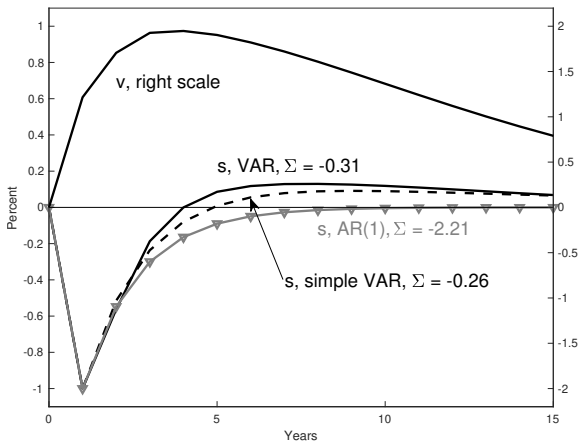
## Empirical procedures

- ▶ Hansen Roberds Sargent (1991). VAR without  $B/P$  is *wrong*.
- ▶ Example:  $s_t = (1 + \theta)\varepsilon_t$ . For steady  $P$ ,  $\theta = -\beta^{-1}$ .  $s_t = -1$ ,  $s_{t+1} = \beta^{-1}$ . Deficit financed by debt, repaid. But  $s_t = (1 + \beta^{-1})\varepsilon_t$  is *noninvertible*. With  $s_t$  on  $s_{t-j}$ , you estimate  $\theta = \beta$ .
- ▶ Agents have more information than us.  
 $B/P = E(s|\Omega) \rightarrow B/P = E(s|I \subset \Omega)$  only if  $B/P \in I$ .
- ▶ Must include  $B/P$  in the VAR, but then PV is an identity, no “test.”
- ▶ Modern (1990s) finance (Campbell-Shiller).  
 $p_t - d_t = \sum \rho^{j-1} [\Delta d_{t+j} - r_{t+j}]$  is an identity. Estimate VAR with  $p - d$ . *Which terms vary?* (Discount rates!) No “test.”
- ▶ Us:  $v_t = \sum \rho^j (s_{t+j} - r_{t+j})$  or

$$\sum \omega^j \Delta E_{t+1} \pi_{t+1+j} = - \sum \rho^j \Delta E_{t+1} \tilde{s}_{t+1+j} + \sum (\rho^j - \omega^j) \Delta E_{t+1} r_{t+1+j}$$

are identities. Estimate VAR with  $v_t$ . *Which terms vary?* (Discount rates!) No “test of present value relation” test of fiscal theory.

- ▶ *Lots* more VARs to run, better identification, models too.



	$\tilde{s}_t$	$v_t$	$\sigma(\varepsilon)$	$\sigma(s)$
$\tilde{s}_{t+1} =$	0.55	0.027	5.46	6.60
std. err.	(0.07)	(0.016)		
$v_{t+1} =$	-0.54	0.96		
std. err.	(0.11)	(0.02)		
$\tilde{s}_{t+1} =$	0.55		5.55	6.60
std. err.	(0.07)			

AR(1) fits well, yet gives dramatically wrong sum of responses.

# New-Keynesian Model

$$i_t = E_t \pi_{t+1}$$

$$i_t = \phi \pi_t + u_{i,t}$$

$$\Delta E_{t+1} \pi_{t+1} = -\Delta E_{t+1} \sum_{j=0}^{\infty} \beta^j s_{t+1+j} = -\varepsilon_{\Sigma s, t+1}.$$

Equilibrium:

$$E_t \pi_{t+1} = \phi \pi_t + u_{i,t}.$$

If  $\|\phi\| < 1$ , *stable indeterminate*.

If  $\|\phi\| > 1$ , *unstable*, except “unique locally bounded equilibrium”

$$\pi_t = -\sum_{j=0}^{\infty} \frac{1}{\phi^{j+1}} E_t (u_{t+j})$$

With

$$u_{i,t} = \eta u_{t-1} + \varepsilon_{i,t},$$

$$\pi_t = -\sum_{j=0}^{\infty} \frac{\eta^j}{\phi^{j+1}} u_{i,t} = -\frac{u_{i,t}}{\phi - \eta}.$$

# New-Keynesian Model

$$\pi_t = -\frac{u_{i,t}}{\phi - \eta}.$$

$$u_{i,t} = \eta u_{t-1} + \varepsilon_{i,t},$$

$$\Delta E_{t+1} \pi_{t+1} = -\frac{\varepsilon_{i,t+1}}{\phi - \eta}.$$

- ▶ Monetary policy shock lowers inflation.
- ▶ But it does so by generating a *fiscal* reaction.
- ▶ (Interest rates

$$i_t = E_t \pi_{t+1} = -\frac{\eta}{\phi - \eta} u_{i,t}.$$

also fall. Still “Fisherian.”)

## Active-passive temptation

- ▶ A model of “passive” surplus.

$$s_{t+1} = \gamma v_t + u_{s,t+1}$$

$$\rho v_{t+1} = v_t + i_t - \pi_{t+1} - s_{t+1}$$

$$\rho v_{t+1} = (1 - \gamma)v_t - \Delta E_{t+1} \pi_{t+1}$$

$$\gamma > 0 \rightarrow \lim_{T \rightarrow \infty} E_{t+1} \rho^T v_T = 0 \quad \forall \Delta E_{t+1} \pi_{t+1}.$$

- ▶ Natural idea (Leeper 1991 and followers):

$$i_t = E_t \pi_{t+1}$$

$$i_t = \phi \pi_t + u_{i,t} \quad (\text{typically AR}(1))$$

$$s_{t+1} = \gamma v_t + u_{s,t+1} \quad (\text{typically AR}(1))$$

$$\rho v_{t+1} = v_t + i_t - \pi_{t+1} - s_{t+1}$$

$$\lim_{T \rightarrow \infty} E_{t+1} \rho^T v_T = 0$$

- ▶  $\phi > 1$ ,  $\gamma = 0$ , “active fiscal, passive money.”  $\phi < 1$ ,  $\gamma > 0$ , “active money, passive fiscal.”
- ▶ Estimate and test. Switch between “money dominant” and “fiscal dominant” regimes. Expected future  $\phi$ ,  $\gamma$  matter.
- ▶ This natural idea also turns out to be a false step. Don't do it!

## NK models and observational equivalence

$$i_t = E_t \pi_{t+1}$$

$$i_t = i_t^* + \phi(\pi_t - \pi_t^*); i_t^* = E_t \pi_{t+1}^* (\leftrightarrow i_t = \phi \pi_t + u_{i,t})$$

$$\text{or } i_t = \theta \pi_t^* + \phi(\pi_t - \pi_t^*) + u_{i,t} (= \phi \pi_t + \hat{u}_{i,t})$$

(passive fiscal;  $\gamma > 0$ )

- ▶ AM/PF  $\phi > 1$ ,  $\gamma > 0$ , no  $\pi$  explosions.  $\pi_t = \pi_t^*$  is unique.

$$E_{t+1}(\pi_{t+1} - \pi_{t+1}^*) = \phi(\pi_t - \pi_t^*)$$

- ▶ NK  $\phi > 0$  is an *equilibrium-selection policy*. For any desired  $\{\pi_t\}$ . Fed chooses interest rate policy (observed)  
 $i_t^* = E_t \pi_{t+1}^* = \theta \pi_t^* + u_{i,t}$  and equilibrium-selection threat (unobserved)  $\phi(\pi_t - \pi_t^*)$  to determine  $\Delta E_{t+1} \pi_{t+1}$ .
- ▶ (Tool to reverse-engineer  $\{u_{i,t}\}$ . My monetary and fiscal shocks/responses = specific  $\{u_{i,t}\}$ )
- ▶ (Objection: The Fed does not do this!)
- ▶  $\pi_t - \pi_t^*$ .  $\phi$  is not identified. Cannot estimate, test.

## NK models and observational equivalence

$$i_t = E_t \pi_{t+1}$$

$$i_t = \theta \pi_t^* + \phi (\pi_t - \pi_t^*) + u_{i,t}$$

$$s_{t+1} = \alpha v_t^* + \gamma (v_t - v_t^*) + u_{s,t+1}$$

$$\rho v_{t+1}^* = v_t^* - \Delta E_{t+1} \pi_{t+1}^* - s_{t+1}$$

$$\rho v_{t+1} = v_t - \Delta E_{t+1} \pi_{t+1} - s_{t+1}$$

$$\rho (v_{t+1} - v_{t+1}^*) = (v_t - v_t^*) - (\Delta E_{t+1} \pi_{t+1} - \Delta E_{t+1} \pi_{t+1}^*)$$

- ▶ AF/PM  $\phi < 1$ ,  $\gamma = 0$ .
- ▶ Idea: Respond to debt from past deficits (so you can borrow); respond to intended inflation. Do not respond to arbitrary, multiple equilibrium inflation/deflation. Example: 2008, 1933. Only the latter matters for AF. Encodes s-shape in VAR(1).
- ▶  $\pi_t = \pi_t^*$ ,  $v_t = v_t^*$  in equilibrium.  $\gamma$  is also not identified.
- ▶ *Time series drawn from AM/PF and AF/PM equilibrium are observationally equivalent.*
- ▶ *Parameters  $\phi$  and  $\gamma$  are not identified from equilibrium time series.*
- ▶ Identification e.g.  $\theta = \phi$ ,  $\alpha = \gamma$ ,  $u \sim \text{AR}(1)$  don't make sense.



## Observational equivalence is good news

- ▶ Can instantly translate any NK model to FTMP. Saves NK models! Paper-writing recipe.
- ▶ Trivial? No, look at fiscal policy, write different policy rules, ask much different questions. ( $u_i \rightarrow$ )  $i$  shock with no fiscal response?
- ▶ Testing for regimes, “fiscal vs. monetary dominance” is a dead end.
- ▶  $\gamma > 0$ ,  $\alpha = 0$ ,  $u_s \sim A(R1)$  is disastrous. Deficits *lower* debt.  $\rightarrow$  Few AF/PM periods (1970s) when  $i = \phi\pi$  is even worse.
- ▶ We can't reject fiscal theory for the whole sample!
- ▶ Whatabout Japan, etc.?  $B/P = EPV(s)$  holds in both models.
- ▶ Distinguish regimes based on other information; laws, Fed statements, institutions; not formal time-series tests.
- ▶ AM:  $\phi > 0$ ?
- ▶ AF: Is it reasonable that governments largely raise surpluses to repay debts resulting from past deficits, but refuse to raise surpluses in response to any deflation that comes along? (Gold standard, 1933, 2008; No deflation at ZLB.)
- ▶ Formal tests of whole theories never worked. ISLM/Monetarist/RBC/NK; behavioral vs. rational finance.
- ▶ FTPL prospers if it is *useful*, not F test. Healthy!
- ▶ OK to state “look if (passive) fiscal implications of NK make sense.”

# Expectations and the neutrality of interest rates

$$x_t = E_t x_{t+1} - \sigma(i_t - \pi_t^e)$$

$$\pi_t = \pi_t^e + \kappa x_t$$

$$\pi_t = (1 + \sigma\kappa)\pi_t^e - \sigma\kappa i_t$$

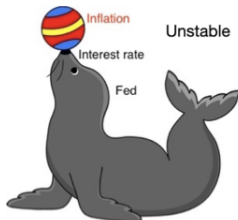
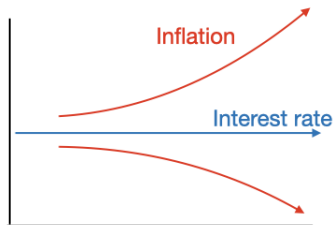
Adaptive expectations  $\pi_t^e = \pi_{t-1}$ :

- ▶ Inflation is *unstable* under an interest rate peg (Friedman 1968).  
Higher  $i$  lowers  $\pi$ .

$$\pi_t = (1 + \sigma\kappa)\pi_{t-1} - \sigma\kappa i_t$$

- ▶ Current affairs: Inflation will spiral until  $i \gg \pi$ .
- ▶ Taylor rule  $i_t = \phi\pi_t$ ,  $\phi > 1$  *Stabilizes* inflation

$$\pi_t = \frac{1 + \sigma\kappa}{1 + \sigma\kappa\phi} \pi_{t-1}$$



# Expectations and the neutrality of interest rates

$$\pi_t = (1 + \sigma\kappa)\pi_t^e - \sigma\kappa i_t$$

Rational expectations  $\pi_t^e = E_t\pi_{t+1}$ :

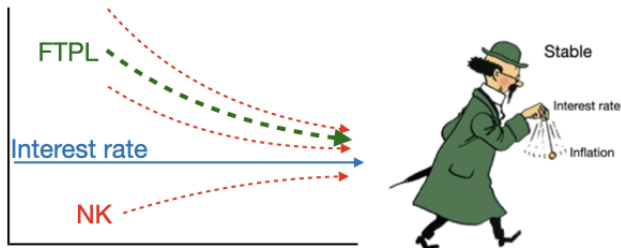
- ▶ Inflation is *stable, indeterminate* (volatile) under an interest rate peg (Sargent and Wallace 1975).

$$E_t\pi_{t+1} = \frac{1}{1 + \sigma\kappa}\pi_t + \frac{\sigma\kappa}{1 + \sigma\kappa}i_t$$

- ▶ NK  $i_t = \phi\pi_t$ ,  $\phi > 1$  Fed de-stabilizes to select (?) one equilibrium

$$E_t\pi_{t+1} = \frac{1 + \sigma\kappa\phi}{1 + \sigma\kappa}\pi_t$$

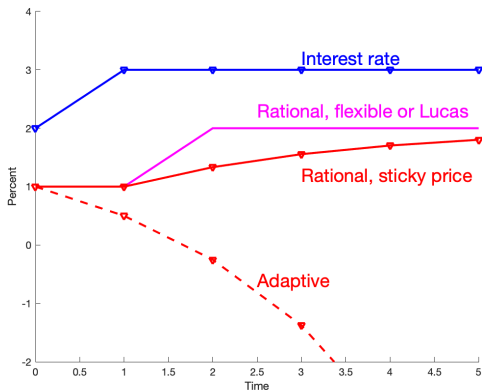
- ▶ FTPL  $\pi_{t+1} - E_t\pi_{t+1} = \Delta E_{t+1} \sum_{j=0}^{\infty} \rho^j \tilde{s}_{t+j}$  solves indeterminacy.



# Logical implications

- ▶ Rational expectations+FTPL: Inflation is stable and determinate under an interest rate target.
- ▶ A starting point! Like  $MV=PY$ ; A complete theory of the price level under interest rate targets.
- ▶ Stable +determinate = long-run neutrality! Want theory with a neutral benchmark!
- ▶ Uncomfortable implications:
  - ▶ Inflation is stable and determinate under an interest rate peg. (With no fiscal shocks! History: Zero bound era.)
  - ▶ A k-percent rule can work, like k% money growth.
  - ▶ If the Fed does nothing, or reacts less than 1-1 to inflation, and there are no more shocks, inflation will eventually settle down on its own. (Not optimal, but possible.)
  - ▶ Higher interest rates must eventually lead to higher inflation. (“Fisherian” in the long run).
- ▶ Like  $MV=PY$ ! Beautiful full model model, inexorable logic. Uncomfortable conclusions. (So was long-run neutrality in 1960s.)
- ▶ Agenda: Like Lucas 1972. Short run non-neutrality?

# Non-neutrality?



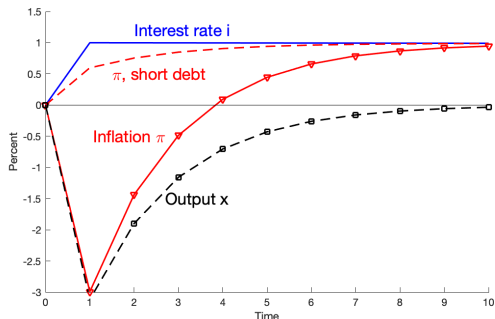
- ▶ Interest rate rise *without* change in fiscal policy.
- ▶ Adaptive gets sign, but loses long-run neutrality.
- ▶ Sticky prices give non-neutrality (output effects, Lucas) but not negative sign of inflation on interest rates.

## Classic intuition?

$$x_t = E_t x_{t+1} - \sigma(i_t - \pi_t^e)$$
$$\pi_t = \pi_t^e + \kappa x_t$$

- ▶ Higher  $i_t \rightarrow$  higher  $r_t \rightarrow$  lower  $x_t \rightarrow$  lower  $\pi_t$ ?
- ▶ But if  $\pi_t^e$  is forward-looking, and  $\kappa > 0$ , lower  $\pi_t$  means inflation *rises* over time.
- ▶ Instead...

## An imperfect model of short-run negative effect.



- ▶ Needs long-term debt. Fiscal mechanism. Explain to Fed, WSJ?
- ▶ Only unexpected, persistent rate rises.
- ▶ Stickier prices lower the effect. ( $i - \pi$  raises interest cost).
- ▶ Too sudden/strong (VARs).
- ▶ Not Lucas holy water on monetarist/ISLM/adaptive intuition!
- ▶ Wanted:  $i_t = r_t + E_t \pi_{t+1}$ ,  $r$  goes down *more than*  $i$  rises.

# Urgent need

- ▶ Fact: We do not really have an agreed upon model of inflation under interest rate targets, nor solid understanding of how/if higher rates lower inflation! (Pretense of technocratic expertise is funny.)
- ▶ Urgent need: Better model of a short-run negative effect. Minimum robust *necessary* friction. Lucas (2022).
- ▶ Irrational expectations? FTPL + adaptive E? Stability, determinacy, long run neutrality are deep. Is monetary policy really just a conjuring trick, will disappear when people wake up?
- ▶ DSGE smorgasbord? Yes! What is the minimal, robust, economically necessary set of ingredients/frictions that delivers a short run negative effect?
- ▶ Phillips curve was developed for inflation  $\rightarrow$  output. (Or  $\leftarrow$ ?) Maybe not the central ingredient for  $i \rightarrow \pi$ .
- ▶ Is it true? VAR with  $i$  shock orthogonal to fiscal policy?





## Closing comments

Bottom line:

- ▶ Inflation is both fiscal and monetary!
- ▶ FTPL is the only economically coherent theory of the price level that we have, consistent with current institutions – interest rate targets, no money supply control, Fed does not make “equilibrium-selection threats.” Use it!

Fertile research area! Good things to do:

- ▶ Mix FTPL with the rest of DSGE; including heterogeneity, financial frictions, imperfect expectations. Technically easy. Novel answers!
- ▶ Better Phillips curve! Better short-run negative effect. (Or is the negative effect there, controlling for fiscal shocks?)
- ▶ “Fiscal Histories.” Stories. True? Serious empirical analysis. Serious narrative/institutional analysis.
- ▶ Better monetary/fiscal institutions.
- ▶ International, exchange rates. (Latin America Book).

Wastes of time (with 20/20 hindsight):

- ▶ “Test” fiscal theory. Estimate active-money vs. active-fiscal regimes, “dominance.” (Observational equivalence).
- ▶ Forecast surpluses, model discount rates, predict debt value, proclaim “puzzle.”

The End

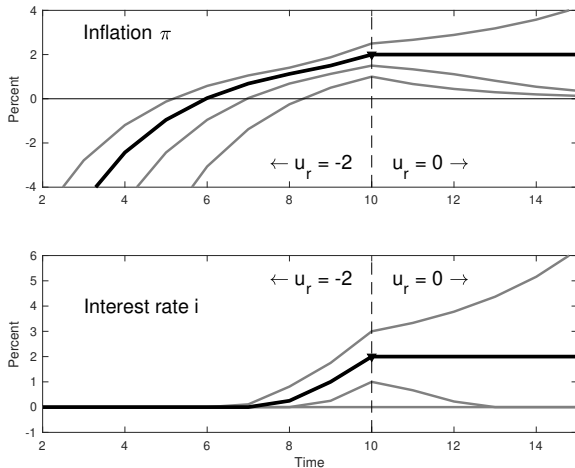
## FTPL vs. money

$$\frac{B_{t-1} + M_{t-1}}{P_t} = E_t \sum_{j=0}^{\infty} \beta^j \left[ s_{t+j} + (i_{t+j} - i_{t+j}^m) \frac{M_{t+j}}{P_{t+j}} \right]$$

$$(M_t + M_t^i) V_t(i_t - i_t^m) = P_t Y_t$$

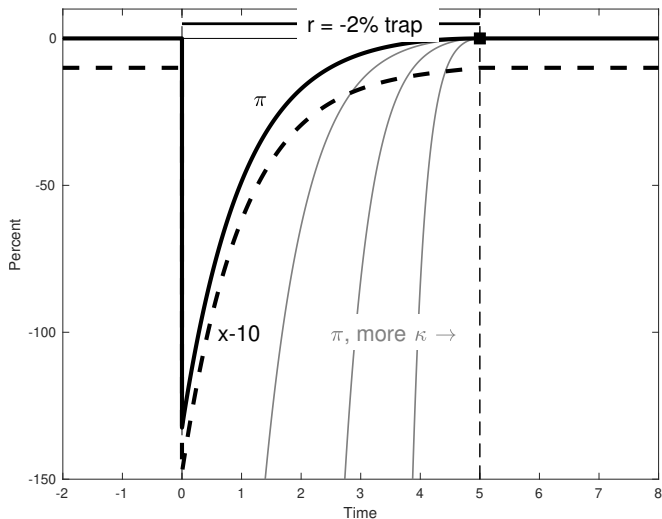
- ▶ Helicopter drop or finance deficits? Same. More  $M$ , less  $B$  effect?
- ▶ AM/PF Fed sets  $M \rightarrow P$ ,  $s$  must follow.
- ▶ AF/PM FTPL sets  $s$ .  $i$  policy sets  $B + M \rightarrow P$ .  $M$  must follow.
- ▶ Observational equivalence! Think...
- ▶ We see passive money policies ( $i$  targets, real bills,  $\phi < 1$ ). Our central banks do not control  $M$ .  $V$  is mush. Vast interest-paying reserves are debt.
- ▶ FTPL: Inside money  $M^i$  does not matter. *Composition* of  $M$  vs.  $B$  does not matter to first order, esp. as  $i^m \rightarrow i$ . Worry about overall debt vs. ability to repay, not  $M$  vs.  $B$ .
- ▶ Seigniorage is tiny. (This might change!) Devalue debt, interest cost channels larger today.

## Zero bound new-Keynesian puzzles



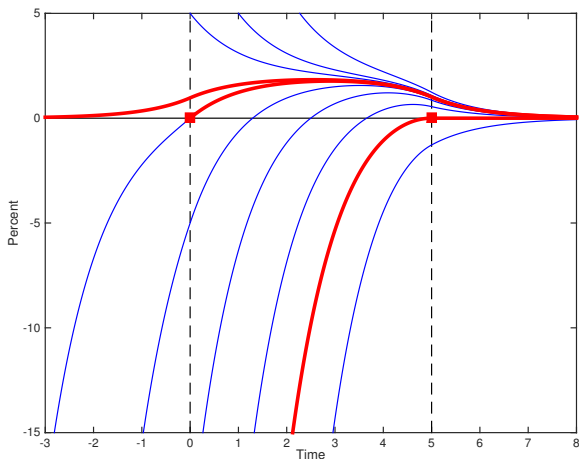
Equilibrium selection by policy after the end of the trap. Predicts jump to big deflation.

## Strange frictionless limit



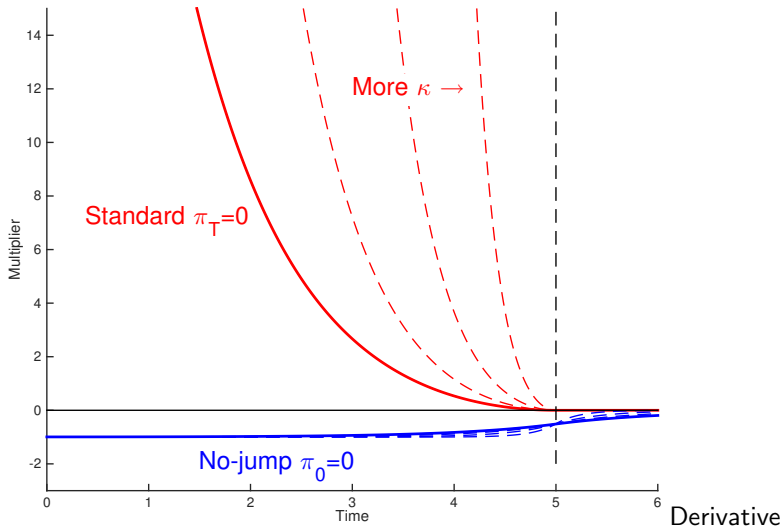
Serious commentary: Sticky prices are the problem, but don't make them less sticky.

## FTPL solves zero bound puzzles



- ▶ NK: Big deflation. Gets worse as prices less sticky. Small promises in the far future have big effects. (Fwd guidance puzzle.)
- ▶ FTPL: No big deflation. Smooth frictionless limit. Promises in the far future have small effects.

# Magical multipliers



$\partial x_t / \partial g$  for an increase in  $g$ ,  $0 < t < T$ .

- ▶ Example of analysis that distinguishes theories despite observational equivalence, how FTPL (or looking at fiscal consequences) is useful.